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Message Text

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43
ACTION ACDA-19

INFO OCT-01 EUR-25 ISO-00 ACDE-00 CIAE-00 PM-07 INR-10

L-03 NSAE-00 PA-04 RSC-01 PRS-01 SP-03 USIA-15

TRSE-00 SAJ-01 SS-20 NSC-07 H-03 IO-14 OIC-04 OMB-01

SAM-01 AEC-11 AECE-00 DRC-01 NEA-14 /166 W
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P R 211611Z MAY 74
FM AMEMBASSY BONN
TO SECSTATE WASHDC PRIORITY 2673
SECDEF WASHDC PRIORITY
INFO USMISSION NATO BRUSSELS PRIORITY
AMEMBASSY VIENNA PRIORITY
AMEMBASSY LONDON
USNMR SHAPE

S E C R E T BONN 08108

VIENNA FOR MBFR DEL
SHAPE FOR INTAF

E.O. 11652: GDS
TAGS: PARM, NATO, GW
SUBJECT: MBFR VERIFICATION

REF: (A) VIENNA 4499, (B) BONN 7849, (C) USNATO 2440,
(D) STATE 101849

1. WE AGREE WITH U.S. DEL MBFR ASSERTION THAT PRINCIPAL GERMAN OBJECTION IS TO THE CONCEPT OF EXTRA-TERRITORIAL SOVIET INSPECTION TEAMS WITH FREEDOM TO ROAM FRG TERRITORY AT WILL. THIS IS A FUNDAMENTALLY POLITICAL POINT AND THE GERMANS ARE UNLIKELY TO DROP THEIR RESISTANCE TO SUCH MOBILE GROUND INSPECTION TEAMS. AS INDICATED IN THE BONN REFTEL, WE ALSO SHARE THE DELEGATIONS' VIEW THAT IT WOULD BE INADVISABLE TO CONSIDER EVENTUALLY PHASING OUT SUCH OVERT VERIFICA-
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TION SYSTEMS AS ARE AGREED UPON; THIS PLOY IS UNLIKELY

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TO TEMPT THE GERMANS AND TENDS TO UNDERMINE THE EFFECTIVENESS OF NEGOTIATED VERIFICATION MEASURES.

2. WE THINK THERE IS SOME POSSIBILITY THAT THE FRG COULD, UNDER CERTAIN CONDITIONS, BE PERSUADED TO ACCEPT SOME VARIATION OF A WESTERN PACKAGE OF VERIFICATION PROPOSALS AS OUTLINED IN REF A. THE AIR INSPECTION CONCEPT MIGHT INTRIGUE THE GERMANS AS IT WOULD TEND TO AVOID FREE MOBILE GROUND INSPECTION. THE GERMANS ALSO ARE LIKELY TO ASSUME THAT THE SOVIETS WOULD REJECT INSPECTION BY CHALLENGE AND AIR INSPECTION PROVISIONS, THEREBY RESULTING IN THE NTM - EXIT/REENTRY POINT PACKAGE FAVORED BY BONN.

3. WE COULD IMAGINE THAT THE FRG MIGHT ACCEPT SOME VARIATION OF THE PACKAGE OUTLINED IN REF A, ON THE CONDITION THAT IT WOULD BE USED FOR TACTICAL BARGAINING PURPOSES WITH THE GOAL OF PERSUADING THE SOVIETS TO ACCEPT THE NTM - EXIT/REENTRY POINT PACKAGE. THE GERMANS MIGHT SEEK TO OBTAIN AN INTERNAL ALLIANCE AGREEMENT TO FALL BACK FROM THE AIR INSPECTION AND GROUND CHALLENGE OBSERVATION IH MBFR I.

4. IT SHOULD BE EMPHASIZED THAT THE ABOVE COMMENTS ARE SPECULATIVE AS WE HAVE NOT DISCUSSED THE AIR INSPECTION CONCEPT WITH THE GERMANS. MOREOVER, AS INDICATED REF B, THE GERMAN POSITION ON VERIFICATION IS UNLIKELY TO CHANGE SIGNIFICANTLY UNTIL THE U.S. REPLIES TO BONN'S QUESTIONS CONCERNING THE POSSIBLE USES AND SHARING OF NTM INFORMATION AS WELL AS THE EFFECTIVENESS OF THE EXIT/REENTRY POINT PACKAGE. DESPITE THE GERMAN CONCERNS OUTLINED IN THE BONN REFTEL,INCLUDING THE EXCLUSION OF SOVIET TERRITORY FROM MBFR-I NEGOTIATIONS, IT MAY BE WORTH PROBING GERMAN OFFICIALS ON THE CONCEPTS IN REF A. GUIDANCE REQUESTED.
HILLENBRAND

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